

**KITSAP PUBLIC HEALTH BOARD
MEETING MINUTES
Regular Meeting
April 4, 2017**

The meeting was called to order by Board Chair, Commissioner Ed Wolfe at 1:45 p.m.

REVIEW AND APPROVE AGENDA

There were no changes to the agenda.

BOARD MEETING MINUTES

Commissioner Rob Gelder moved and Mayor Becky Erickson seconded the motion to approve the minutes for the March 7, 2017, regular meeting. The motion was approved unanimously. Mayor Rob Putaansuu abstained because he was absent from the March 7, 2017 meeting.

CONSENT AGENDA

The April consent agenda included the following contracts:

- 1316 Amendment 13, *Washington State Department of Health, 2015-2017 Consolidated Contract*

Mayor Erickson moved and Commissioner Gelder seconded the motion to approve the consent agenda, including the Contracts Update and Warrant and Electronic Funds Transfer Registers. The motion was approved unanimously.

PUBLIC COMMENT

There was no public comment.

HEALTH OFFICER/ADMINISTRATOR'S REPORT

Health Officer Update:

Dr. Susan Turner, Health Officer, provided two updates to the board. First, she mentioned that flu season is waning, though influenza-like illness (ILI) visits to the emergency department continue, and the county has not yet returned to baseline.

Second, Dr. Turner mentioned that the Community Health Rankings (CHR) Report was released by the Robert Wood Johnson Foundation in conjunction with the University of Wisconsin. The CHR model shows the many factors that contribute to health outcomes and allows comparison to other counties across the state and country. Kitsap County is ranked 10th for health outcomes among all WA counties. Dr. Turner noted that Kitsap County's access to health care services is high compared to other WA counties. Dr. Turner also noted the areas of concern still include low birthweight, adult smoking, adult obesity, and rate of sexually transmitted infections (STIs).

She also pointed out that the CHR does not highlight the following concerns that are highlighted by the Health District's Indicators report:

- babies are increasingly being born into poverty,
- increasing rates of child poverty,
- high ACEs scores among clients of nurse home visiting programs,
- late prenatal care, especially among women on Medicaid, and the trend is getting worse
- too many pregnant women are still smoking,
- increasing gestational diabetes, and
- low toddler immunization rates.

Dr. Turner concluded that the CHR provides a wonderful communication tool to remind us that there is more to health than healthcare and that we can influence health proactively at multiple points. Additionally, it provides another perspective to our process to ensure nothing is missed.

There was no further comment.

Administrator Update:

Mr. Keith Grellner, Administrator, provided the Board with legislative updates regarding Foundational Public Health Services (FPHS) HB 1432, which is still moving forward. The Governor included \$25 million in his proposal as a down-payment for FPHS, the Senate budget contained no funding for FPHS, and the House budget included \$40 million. Health District staff have actively supported this bill, and Mr. Grellner recognized Secretary of Health John Wiesman and the Snohomish Health District for leading the state public health system in this effort.

Mr. Grellner also informed the board that King County, the largest health jurisdiction in the state, currently has several disease outbreaks and an antiviral illness. King County has been seeking help from other local health jurisdictions (LHJs). A few years ago, a statewide mutual aid agreement was created between all 35 LHJs in Washington State, which encouraged an LHJ to seek help from other LHJs in the event of an outbreak. King County has reached out to Snohomish, Pierce and Kitsap Counties for help, but due to lack of resources, none of the LHJs could offer help. Mr. Grellner explained that funding for FPHS from HB 1432 would greatly benefit public health and the ability to assist other LHJs in need.

Next, Mr. Grellner provided the Board with an update regarding two Onsite Sewage Systems (OSS) bills, SB 5281, which would have prohibited conditioning septic permits with a maintenance contract, and HB 1476, which would have added additional unfunded state mandates. The Health District opposed both bills. Neither bill appears to be moving forward during the regular session. A third OSS bill, HB 1503, is still alive and specifies that counties shall not prohibit the allowance of homeowner self-inspections of their OSS if the person has met the local certification requirements for inspection. The Health District is neutral on this bill as our local rules already allow for certification of homeowners to do their own inspections and maintenance.

Mr. Grellner also noted that the House budget proposal maintains County Public Health Assistance Account funding at 2015-2017 levels of \$72.8 million. The Senate budget also proposes to maintain funding levels, but included a proviso that counties that provide safe

injection sites will not receive funding. This funding comes out of the general state fund. Kitsap Public Health District receives nearly \$1 million a year from this account, most of which funds community health division programs.

A few additional updates included bills regarding Tobacco to 21 and taxing of vapor products, which are both still alive, and SB 5248 regarding opioids and prescription monitoring which is hopeful to pass. Lastly, concerning legislative updates, Mr. Grellner informed the Board that the Model Toxics Control Accounts funding remains desperate because of past legislative cuts and the drop in price of oil. Kitsap Public Health District receives about \$300k a year to support its Solid and Hazardous Waste program. He noted that reductions in this funding will adversely affect the District's ability to address hazardous waste sites, provide hazardous waste handling assistance to local businesses and clean-up of illegal drug labs.

Mr. Grellner informed the Board that the Health District continues to receive word from the National Association of County and City Health Officials (NACCHO) that the president intends to cut some funding streams to state and locals associated with the Center for Disease Control (CDC). The Public Health Fund and Public Health Emergency Preparedness Program Fund have both reportedly been targeted for cuts. Mr. Grellner encouraged Board members to reach out to congressional delegates to oppose these cuts. Kitsap Public Health District receives about \$850k a year through these federal funds to support emergency planning, chronic disease prevention, Medicaid expansion/navigator, and breast and cervical health programs.

On March 11, Mr. Grellner attended two town hall meetings held by Senator Rolfes and Representative Hansen. At these meetings, Mr. Grellner answered questions concerning Kitsap's response to the Seattle West Point Treatment Plant Spill in February. Since that time, the Health District has made an agreement with King County Public Works to share notifications concerning future sewage spills. The Health District has also updated their website with respect to health advisories related to sewage spills based on feedback received from the public and Senator Rolfes.

Mr. Grellner noted some recent press including a positive Kitsap Sun Editorial Board Opinion piece regarding FPHS, a Kitsap Sun story about the Health District's 2016 Water Quality Report, and a story from radio station KNKX regarding the Health District's solid waste staff and the removal and remediation of the Gorst Creek Landfill Site.

Additionally, Mr. Grellner noted the March 15th Kitsap Community Health Priorities Annual Summit at the Kitsap Convention Center went very well and thanked Commissioner Gelder and Mayors Becky Erickson and Patty Lent for attending.

Next, Mr. Grellner reminded the Board that the regularly scheduled July Board meeting falls on a holiday and needs to be rescheduled. Mayor Putaansuu moved and Mayor Erickson seconded the motion to reschedule the July meeting to Tuesday, July 11, from 1:45p.m. to 3:00 p.m. and cancel the August Board meeting. The motion was approved unanimously. The Board schedule will be updated accordingly.

Lastly, Mr. Grellner noted that with the departures and retirements of several staff, the Health District has lost over 140 years of leadership experience since June 2016. To address this and other changes, On Friday, April 28, the Health District would be closed at noon to hold its first All Staff Meeting of the year. The Health District has a public notification plan for this closure.

Mr. Grellner also noted that Bremerton Water is celebrating its 100th Birthday. Mayor Lent commented that an exhibit at the Kitsap Historical Museum highlighting Bremerton's water history is open through September.

Commissioner Wolfe asked for an update on the Seattle West Point Treatment Plant Spill and how it affects Kitsap County. Mr. Grellner explained that the main spill occurred on February 9th. On February 16th, the West Point Treatment Plant was able to capture all the wastewater and reroute it through its normal deep water outflow. They are not yet attaining full secondary treatment, but are achieving primary treatment with disinfection. The Health District lifted its public health advisory on February 21 and the Seattle West Point Treatment Plant intends to have the plant running at full capacity by the end of this month. At this time, there are no active health advisories for Kitsap County related to this spill.

There was no further comment.

FOOD INSECURITY NUTRITION INCENTIVE (FINI) GRANT

Yolanda Fong, Community Health Assistant Director, applauded the City of Port Orchard and Mayor Putaansuu for the Get Fit Port Orchard event on May 6th and commented that the Chronic Disease Prevention team at the Health District is excited to see opportunities for physical activity in our community.

Next, Ms. Fong introduced Crystal Nuno, Built Environment Specialist in the Chronic Disease Prevention program. Ms. Nuno explained that "built environment" is a combination of environmental health and community health and presented a PowerPoint to the Board about the (Food Insecurity Nutrition Incentive) FINI program at local farmers markets.

The FINI Program helps families access fresh, local food. Several Kitsap, Jefferson, Clallam and North Mason farmers markets participate in this program, which is funded by the National Institute of Food and Agriculture of the U.S. Department of Agriculture (USDA) through a grant awarded to the Washington State Department of Health. The Health District is a partner in this work and will be the new lead implementing agency for the region. Ms. Nuno estimated Kitsap County's funding amount to be about \$300 thousand, though the exact amount will be shared with the Board once the contract is finalized. Washington is one of eight states selected to participate in this four-year grant. However, the grant was extended to five years and is currently in year three.

The presentation provided an overview of the FINI grant project and explained how it will make it easier for recipients of Supplemental Nutrition Assistance Program (SNAP) benefits to afford more fresh fruits and vegetables by purchasing these locally grown and healthy foods at

participating farmers markets. The Health District intends to survey participants of the program to identify the barriers for SNAP recipients accessing fresh fruits and vegetables.

There are three types of SNAP incentive programs: farmers market match, fruit and vegetable prescriptions, and discounts at participating Safeway stores. Ms. Nuno's presentation focused on the farmers market match, which is an incentive provided to SNAP recipients at the point of purchase, in the form of Fresh Bucks. SNAP recipients receive a two dollar incentive for every five dollars spent at the farmers market. A little over \$1 million in Fresh Bucks was used at markets across the state last year.

Commissioner Gelder asked what happens to the program when the grant funding disappears. Ms. Nuno said she believes this is a trial period and will hopefully be available to other states in time, and is dependent on USDA funding. Ms. Fong explained that the Health District will be building a more sustainable plan along the way and mentioned Jefferson County's successful program prior to Fresh Bucks. Commissioner Gelder agreed that creating a sustainable plan is essential, and noted that Kitsap is larger than Jefferson County and may require a different approach.

Mayor Lent commented that local parks and high schools have gardens that donate fresh produce to the food bank and farmers market, which is another way to contribute to a program like this. Mayor Erickson suggested partnering with Master Gardeners as well. Ms. Fong noted that the Health District currently partners with the Washington State University Extension.

There was no further comment.

2016 WATER QUALITY ANNUAL REPORT

Mr. John Kiess, Environmental Health Director, approached the Board regarding the 2016 Water Quality Annual Report. Each year, the Health District's Pollution Identification and Correction Program (PIC) releases an annual report summarizing the previous year's water quality monitoring and clean-up work results. The 2016 Annual Water Quality Report has recently been completed and is being released this week. A copy of the report is available on the Health District's website.

Mr. Kiess introduced Shawn Ultican, Senior Environmental Health Specialist, to present the background and notable findings of the 2016 Annual Water Quality Report.

Most the Health District's water quality monitoring and clean-up work is funded through Clean Water Kitsap, Kitsap County's storm water utility, along with supplemental funds through temporary federal and state grants.

The report included but was not limited to the following:

- The number of streams with Public Health Advisories due to extremely elevated fecal coliform bacteria (FC) trends during summer months has decreased from seven (7) in 2015 to five (5) in 2016;
- 30 of 65 (46%) streams met the FC standards in 2016, an improvement over 2015 when 22 of 60 (37%) of streams met the FC standards;
- 100% (60 of 60) marine water stations met standard; and
- Water quality clean-up projects that were completed by the end of 2016* resulted in 1,096 pollution source tracking inspections, and 123 of 125 (98%) confirmed pollution sources were corrected. (*Note: Clean-up projects may extend over more than one calendar year)

Commissioner Charlotte Garrido commented that this is a remarkable program. Commissioner Wolfe noted that the PIC program is one of the most successful programs in the county and applauded the PIC staff for their work.

Mayor Lent asked if the Health District has walked every inch of Kitsap's shoreline. Mr. Ultican clarified that the Health District has surveyed about 150 of 228 miles of shoreline. The areas that have not been surveyed are heavily forested and difficult to access.

Commissioner Gelder asked Mr. Ultican to address gaps on the map of service areas. Mr. Ultican explained that many of the gaps on the map are either military bases, tribal lands, or remote access areas. Additionally, some areas are dependent on funding. If the PIC program can't get funding for an area, then they can't pay for work to be completed there.

Mayor Erickson commented that the cities have also contributed a lot of money and effort to the water cleanup of the county.

Lastly, Mr. Kiess asked the PIC program staff present to stand for recognition.

There was no further comment.

PROPOSED UPDATES AND CHANGES TO HEALTH BOARD ORDINANCE 1999-6, RULES AND REGULATIONS FOR PRIVATE AND PUBLIC WATER SUPPLIES – STATUS UPDATE

Mr. John Kiess, Environmental Health Director, approached the Board regarding updates and changes to the existing Health Board drinking water regulations, Ordinance 1999-6, Rules and Regulations for Private and Public Water Supplies.

Since the March Board meeting, a public listening session was held on March 16, 2017, and the Health District continued to solicit comments about these proposed regulatory changes via mail and through the Health District's electronic notification system. Comments on the proposed ordinance were welcomed and accepted through the Health District website, phone, email, or regular mail.

The Health District has received over 75 comments covering a range of topics, and is in the process of preparing a responsiveness summary. Input received so far has been around fee structure, fee equity, and how will 'good players' be rewarded. Additionally, concerns were expressed that the program is not necessary and is an intrusion. The Real Estate community, some Group B water systems, water system purveyors, and satellite management agencies (SMAs) are supportive.

Many of the services provided by the Health District since the ordinance was first established in 1991 have been cut or reduced due to lack of funding. The Health District feels that these services are important and developed the proposed ordinance changes with these services in mind.

Based on the comments received to date, Mr. Kiess believes that some changes to the draft ordinance revision may need to be considered, and that the Health District needs to improve its messaging behind some of the proposed changes before a final draft ordinance revision is brought before the full Board for a public hearing.

Mr. Kiess requested the Board's input concerning whether the Health District should continue to work its proposal through the full Board, or whether it should work the revised proposal and responsiveness summary through the Policy Committee, first, prior to bringing the draft ordinance back to the full Board for consideration.

Mayor Lent stressed the importance of clean water and requested the convening of the Policy Committee to sift through the details and consider all public input to create a program that works for everyone.

Mayor Erickson noted that there are no Group B water systems within Poulsbo city limits, and commented that she agrees with Mayor Lent that the Policy Committee should be convened. She also commented that there should be an incentive for good behavior, while also maintaining a revenue stream.

Commissioner Wolfe asked Mr. Kiess if a draft ordinance is in the works. Mr. Kiess explained that the Health District created a draft ordinance at the beginning of this process that aimed to restore services to a more operational level. However, the Health District would like to consider the Board's comments before bringing forward a final draft.

Commissioner Wolfe asked Mr. Kiess if the Health District thinks this is a public safety matter. Mr. Kiess said the Health District believes that the level of service it currently offers is not protective of public health.

Mayor Putaansuu noted that there aren't any Group B water systems in Port Orchard, and as far as he's aware, no Group B water system managers have requested this. He asked for the commissioners' input because this mostly affects their constituents, and said he has mixed feelings about the proposed changes.

Mayor Lent requested a map or list of which cities have Group B water systems, and how many they have. Mr. Kiess confirmed that he would share this list with the Board.

Mr. Kiess commented that the existing ordinance from 1999 is outdated and needs to be updated to meet county code with the coordinated water system plan, in addition to meeting state rule for Group B Washington Administrative Code (WAC). He stressed the importance of taking action to revise the ordinance in some way, because it does not currently meet state and county requirements.

Commissioner Gelder commented that he supports bringing this issue to the policy committee and requested that the Health District schedule a sufficient amount of time to discuss the issue. He also requested a summary of comments. Mr. Kiess responded that the Health District hopes to have a summary of comments in the next week or two. He also plans to provide the committee with fee analysis, inspection rates, and lessons learned to help shape the process. Commissioner Gelder also asked that the Health District differentiate between what must be done to meet compliance with the county and state, and what is discretionary. Mr. Kiess agreed.

Councilperson Sarah Blossom noted that Bainbridge Island has several Group B water systems. She commented that it is difficult to provide input when there is nothing to react to, and said she would need to see a draft ordinance to provide input. She also commented that it seems like the ultimate goal is to protect the water source, and believes that incentivizing protections is necessary, instead of just collecting fees. Mr. Kiess responded that he understood and provided a brief overview of the changes that have been proposed so far, and explained the need for fees to cover administrative costs of overseeing small water systems. Councilperson Blossom also recommended incentivizing water system managers to switch to SMAs. Mr. Kiess agreed that it could be an option, but also noted that many homeowners are running their water systems correctly and should be rewarded for compliance.

Commissioner Gelder asked how many people attended the listening sessions. Mr. Kiess responded that over 65 people attended the listening sessions, and over 75 written comments have been received to date.

Mayor Erickson commented that it is important find a system to reward the homeowners who are meeting compliance, and find a better way to monitor and keep water safe.

Commissioner Wolfe confirmed that the Board preferred this issue to go to the policy committee for review. He asked the Health District to provide information regarding who, where, fees, and the comments and concerns.

There was no further comment.

ADJOURN

There was no further business; the meeting adjourned at 3:02 p.m.



Ed Wolfe
Kitsap Public Health Board



Keith Grellner
Administrator

Board Members Present: Councilperson Sarah Blossom; *Mayor* Becky Erickson; *Commissioner* Charlotte Garrido; *Commissioner* Robert Gelder; *Mayor* Patty Lent; *Mayor* Rob Putaansuu; *Commissioner* Ed Wolfe.

Community Members Present: Charles Anderson, *Collins Water*; Mia Beattie, *Self*; David Ellingson, *Self*; Monte Levine, *Self*; Jon Rose, *Collins Water*; Tad Sooter, *Kitsap Sun*.

Staff Present:

Karen Bevers, *Public Information Officer*; Dana Bierman, *Community Liaison, Chronic Disease Prevention*; Karen Boysen-Knapp, *Community Liaison, Chronic Disease Prevention*; Yolanda Fong, *Assistant Director, Community Health*; Keith Grellner, *Administrator*; John Kiess, *Director, Environmental Health*; Angie Larrabee, *Confidential Secretary, Administration*; Martha Lefebvre, *AmeriCorps VISTA*; Maya McKenzie, *Epidemiologist 1, Assessment and Epidemiology*; Crystal Nuno, *Environmental Health Specialist 1, Chronic Disease Prevention*; Susan Turner, MD, *Health Officer*; Jim Zimny, *Program Manager, Food and Living Environment*.